V. NUTRITION SERVICES AND ADMINISTRATION (NSA) EXPENDITURES

(Please indicate) State Agency: West Virginia for FY 2022

NSA expenditures involve the process of allocating, documenting and monitoring the distribution of administrative funds to local agencies, including the monitoring of nutrition education costs, and State and local agency direct/indirect costs.

During a disaster or public health emergency, the State agency may request to implement existing WIC regulatory and programmatic flexibilities to support the continuation of Program benefits and services. State agencies should consider the overarching authority, i.e., Stafford Act or provision(s) authorized by Congress, before developing a policy and procedure. The State agency must provide a detailed description of how it plans to operationalize the flexibility through their procedure manual where applicable. Please note the State Plan Guidance is not intended to [include/capture] a description of waivers authorized by Congress with separate [reporting requirements and timeframes/terms and conditions], i.e. the Families First Coronavirus Response Act (PL 116-127).

A. <u>Funds Allocation-246.4(a)(13); (14)(ix)</u>: describe the policies and procedures used to allocate administrative funds to local agencies, including start-up funds, and conversion of food funds to NSA funds.

B. <u>Local Agency Budgets/Expenditure Plans-246.4(a)(2)</u>: describe the policies and procedures for preparing and submitting local agency budgets and expenditure plans and the services that are entirely supported by WIC Program funds.

C. <u>State and Local Agency Access to Funds-246.4(a)(13)</u>: describe the procedures and method(s) of distribution/ reimbursement of NSA funds to local agencies.

D. <u>Reporting and Reviewing of State and Local Agency Expenditures-246.4(a)(11)(iv); (12); and (13):</u> describe the policies and procedures used to report, monitor, and review State and local agencies' expenditures, including the documentation of staff time, local agency report forms, on-site reviews of local agencies' NSA expenditures, and in-kind contributions.

E. <u>Nutrition Education Costs-246.4(a)(9)</u> and <u>246.14(c)(1)</u>: describe the plans and procedures used to meet the nutrition education expenditure requirements, including monitoring activities, local agency reports, and assurances that the special nutrition education needs of migrant farmworkers and their families, Indians, and homeless persons are met.

F. <u>Indirect Costs</u>-246.4(a)(12): describe the policies and procedures used to document and monitor indirect cost rates and services at the State and local level.

A. Funds Allocation

- 1. Allocation Process
- a. The State agency has established and provided written procedures to local agencies describing the process for allocation of NSA funds among local agencies.

🛛 Yes

Not applicable, State agency does not have separate local agencies. (Proceed to A. 2. Conversion of Food Funds to NSA Funds)

b. Local agencies were involved in developing these procedures via:

□ Task force/committee of selected local agencies

□ No

□ Comment on proposals made available to all local agencies

⊠ Other (describe): Committee of State and Local Agencies developed the allocation methodology.

c. The State agency allocates NSA funds to local agencies through the use of:

- □ A negotiated budget □ Flat cost per participant Statewide
- \boxtimes Formula (variable) \square Other method (describe):

d. The allocation procedure takes the following factors into account (check all that apply):

- □ Staffing needs
- ☑ Number of participants
- □ Population density
- □ Cost-containment initiatives
- □ Availability of administrative support from other sources
- □ Other (specify):

e. The State agency methodology for funds allocations to local agencies includes a mechanism for reallocation.

 \boxtimes Yes \square Monthly \square Quarterly \boxtimes Semiannually

🗆 No

□ Other (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

2. Conversion of Food Funds to NSA Funds

a. The State agency converts food funds to NSA funds:

- □ Based on a plan submitted to FNS to reduce average food costs per participant and to increase participation above the FNS-projected level for the State agency.
- ⊠ The State agency achieves, through acceptable measures, increases in participation in excess of the FNS-projected level for the State agency.

⊠ Describe measures used to increase participation: The use of missed appointment calls, follow-ups, the running of the Medicaid Report (i.e. to ensure that participants receiving Medicaid are contacted if they are not currently participating in WIC), outreach events, and outreach campaigns.

□ Not applicable

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

3. The State's Fiscal Year runs from July 1st to June 30th.

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

B. Local Agency Budgets/Expenditures Plans

1. Local Agency Budgets/Expenditure Plans

□ Not applicable, State agency does not have separate local agencies. (Proceed to C. State and Local Agency Access to Funds.)

a. The State agency requires its local agencies to prepare and submit administrative budgets.

⊠ Yes □ No

If yes, the State agency requires that local agency budgets include the same cost categories as those used for State-level budget preparation.

 \boxtimes Yes \Box No

b. Local agencies' budgets are broken out by (check all that apply):

□ Not applicable

- ⊠ Line items
 - \Box Accounting \boxtimes Maintenance and repair
 - □ ADP services ⊠ Materials and supplies

 - ☐ Capital expenditures ☐ Printing and reproduction
 - \Box Clinic/lab services \boxtimes Training and education
 - □ Communications □ Transportation
 - \boxtimes Employee salaries \boxtimes Travel
 - Employee fringe benefits Other (specify): Contractual, Indirect, Utilities

 - ⊠ Functions
- ☑ Client services
- \boxtimes General administration/ \square Other (specify):
- Program management
- $\hfill\square$ Food Delivery
- □ Certification
- \boxtimes Nutrition education
- \Box Other (specify):

c. The State agency has an established formal process for local agencies to follow when requesting amendments or modifications to their budgets.

 \Box Yes \Box No

d. In order to prepare the federally required WIC administrative budget, the State agency:

- Solution Uses local agency budgets or prior year expenditures
- \Box Reports under an ongoing system to collect this data
- □ Extracts or consolidates data reported under other State or local agency systems to group costs under the federal line items and functions

 \Box Other (describe):

(State WIC administrative budgets are not submitted to FNS but are used by State agencies as a management tool and may be reviewed by FNS.)

ADDITIONAL DETAIL: SA/LA Spending Plan Appendix and/or Procedure Manual (citation): Policy and Procedure 6.01 – Funding-Initial Amount; 6.02 – Budgeting - Initial

C. State and Local Agency Access to Funds

1. The State Agency manages its NSA Grant on a/an:

 \Box Cash basis \boxtimes Accrual basis

 \Box Other (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

- 2. Reimbursement/Provision of Funds to Local Agencies
- a. The State agency provides local agencies with funds in advance.
 - \Box Yes (state conditions):
 - 🛛 No
 - □ Not Applicable (Proceed to next section.)

If yes, advances must be reconciled to incoming claims. Local agency claims are submitted:

 \Box Monthly \Box Quarterly

b. In order to qualify for payment, an expenditure must be (check all that apply):

- At or below the level of its approved budget line item
- Supported by appropriate documentation (e.g., check or receipt)
- \boxtimes A reasonable and necessary expense for WIC
- \Box Other (specify):

c. If an expenditure exceeds the budget provided for that particular line item, the State agency requires the local agency to (check all that apply):

- □ Submit a supplemental request
- Provide a justification for exceeding the budget line item
- □ Make an offsetting adjustment to another line item in its budget
- Request approval of a budget modification

☑ Other (explain): Sufficient funds must remain in the grant agreement's overall budget as well as each category

d. Local agencies receive payment via:

- \boxtimes Electronic funds transfer \square State treasury check/warrant
- \Box Other (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and

Procedure 6.12 – Reporting and Projection-Monthly Reporting; 6.14 – Payment to the Local Agency

D. Reporting and Reviewing of State and Local Agency Expenditures

1. Documentation of Staff Time

a. How does the State agency determine the percentage of staff time devoted to WIC tasks to document allowable staff costs under the WIC Program (check all that apply):

At SA At LA

- □ 100 percent reporting
- □ □ Random moment sampling
- \Box \boxtimes Periodic time studies:
- □ □ 1 week/month
- □ ⊠ 1 month/quarter
- □ □ Other (specify):
- b. The State agency last evaluated its time documentation protocol on (specify date). 12/2004. If available, please attach a copy of the protocol to this section or cite Procedure Manual reference.

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

- 2. Please indicate below the services that are entirely supported by WIC funds:
 - ⊠ Anthropometric measurements
 - ☑ Nutrition counseling/education
 - Breastfeeding promotion/support
 - □ Immunization status assessments
 - □ Referrals to health and/or social services
 - ⊠ Hematological assessments
 - □ Other (specify):

ADDITIONAL DETAIL: SA/LA Spending Plan Appendix and/or Procedure Manual (citation): Policy and Procedure 6.06 – Expenditure – Nutrition Education/Breastfeeding Promotion and Support; 6.08 – Expenditure – Client Services

3. Local Agency Report Forms

a. The State agency specifies standard forms and/or procedures for local agencies to use in reporting monthly local-level expenditures.

 \boxtimes Yes \square No \square Not Applicable (Proceed to next section)

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.12 – Reporting and Projection-Monthly Reporting; 6.14 – Payment to the Local Agency

- 4. On-Site Review of Local Agencies' Administrative Expenditures
- a. The State agency conducts on-site reviews of local agency administrative expenditures:

 \Box Annually \boxtimes Every two years \Box Every three years

□ Other (specify):

The review is conducted by:

- \Box WIC State agency staff
- State Department of Health fiscal or audit staff
- □ CPA or audit firm
- \Box Other (specify):

b. The State agency utilizes a standard format/guide to review local agencies' NSA expenditures.

 \boxtimes Yes \Box No

If yes, the standard review guide includes the following procedures (check all that apply):

- ☑ Verification of at least one monthly billing/claim/expenditure report against source
- ⊠ Documents
- ☑ Tracking written approval of procurements
- B Requesting records of ordering, receipt, billing, and payment
- Determination that costs were necessary, reasonable and appropriate
- Determination that costs were properly allocated among WIC and other programs
- Determination that personnel costs charged to WIC were appropriate
- $\boxtimes\;$ Determination that local agencies' indirect costs were appropriately charged
- $\hfill\square$ Other (specify):
- c. If available, please attach a copy of the State agency's NSA expenditure review guide.
- d. The State agency notifies local agencies of findings and establishes claims for unallowable costs, as appropriate.

 \boxtimes Yes \Box No

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.16 – Record Keeping; 6.19 – Monitoring and Audits - Audits

- 5. The State agency requires local agencies to document the sources and values of in-kind contributions.
 - \boxtimes Yes \Box No

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

E. Nutrition Education Costs

1. The State agency documents that it meets its nutrition education and breastfeeding promotion expenditure requirements per <u>7 CFR 246.14(c)(1)</u> via:

 \Box Activity reports \Box Time studies \boxtimes Itemizing expenditures

 \Box Other (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.12 – Reporting and Projection-Monthly Reporting

2. The State agency monitors expenditures for the following activities related to breastfeeding promotion and support at the State and/or local level (check all that apply):

At SA At LA

Breastfeeding promotion coordinator's salary	\boxtimes	\boxtimes
Written educational materials	\boxtimes	
Participant education/counseling		\boxtimes
Staff training	\boxtimes	\boxtimes
Breastfeeding promotion activities		\boxtimes
Direct support costs	\boxtimes	
Breastfeeding aids and equipment (e.g., breast pumps purchased with NSA funds)	\boxtimes	
Other		
(If other, specify):		

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.06 – Expenditure – Nutrition Education/Breastfeeding Promotion and Support; the WIC accountant also monitors expenditures as the local agency invoices come in via the State Accounting System

- 3. In the event that the State agency uses funds from other sources in meeting minimum expenditure requirements for nutrition education (NE) and breastfeeding promotion and support (BFPS), please provide below the source of these funds, the amount, and the method the State agency will use to document the use of these NE and BFPS funds. (Federal WIC food funds used to purchase/rent breast pumps, and expenditures from breastfeeding peer counseling funds, cannot be counted toward the nutrition education and breastfeeding expenditure requirement.)
 - ☑ Does not apply. (Proceed to E. 4. Local agencies report nutrition education and breastfeeding promotion and support costs.)

Source

Amount

Method(s):

□ Activity reports

- Time studies
- Itemizing expenditures

 \Box Other (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation):

- 4. Local agencies report nutrition education and breastfeeding promotion and support costs:
 - $\hfill\square$ Does not apply
 - \boxtimes When they report routine NSA costs
 - \Box Through a different system (specify):

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.14 – Payment to the Local Agency

F. Indirect Costs

1. Indirect Cost Rate and Services

a. Please list below indirect cost/cost allocation agreements in which the State agency is included:

West Virginia Department of Health and Human Resources (WVDHHR)

b. The State agency's indirect cost rate(s) is 33.26 (%) and is based on:

⊠ Salaries □ Direct costs for administration □Both

Other (specify): Salaries and wages only, excluding all fringe benefits

- c. Please cite the effective date of the State agency's current negotiated agreement and/or cost allocation plan for indirect costs: 07/01/2019; Appendix T Indirect Cost Rates_SFY2020.
- d. The State agency receives the following types of services under the indirect cost rate agreement(s):

Budgeting/accounting	🖂 Personnel/payroll
	□ Space usage/maintenance
Communication/phone/mail	Central supply
☑ Legal services	Procurement/contracting
□ Printing/publication	imes Audit services
Equipment usage/maintenance	\Box Other (specify):

e. The State agency allows local agencies to report indirect costs.

 \boxtimes Yes \square No \square Not Applicable

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.10 – Expenditure – Administrative Overhead; Appendix T – Indirect Cost Rates_SFY2020

2. Review of Indirect Cost Documentation

a. The State agency and local agencies ensure that services received and paid for through indirect costs benefit WIC, and are not also charged directly to WIC by comparing direct charges by line item to a listing of services paid by funds collected through the application of the indirect cost rate:

□ Done for State agency level indirect costs (frequency):

☑ Done for local agency level indirect costs (frequency): Annually

 \Box Not done at either level.

b. State and local agency WIC management have access to and review the following documents as applicable to ensure that indirect cost services are not also charged directly to WIC (check all that apply):

	At SA	At LA
Indirect cost agreements/plans	\boxtimes	\boxtimes
The accounting mechanism used to ensure the propriety of indirect cost charges		
A copy of the cost allocation plan		
A list of all services paid from indirect costs		\boxtimes
Other documentation related to the establishment and charging of indirect costs		
Not applicable		

c. When the State agency reviews the local agencies' indirect cost rate agreements, the

review includes (check all that apply):

- Required submission of indirect cost agreement by the local agency to the State agency
- □ Assessment of how the rate or method is applied (correct time period, percentage, and base)
- □ Verification that the State agency had previously approved the local agency to negotiate such an agreement
- \boxtimes Post-review or audit to ensure the rate was applied correctly
- □ Other documentation related to the establishment and charging of indirect costs (list):
- □ Not applicable

ADDITIONAL DETAIL: NSA Expenditures Appendix and/or Procedure Manual (citation): Policy and Procedure 6.10 – Expenditure – Administrative Overhead