

Youth Services Annual Report

State Fiscal Year July 1, 2020, through June, 30, 2021



Disclaimer Regarding Gender-Specific Terms: Throughout the Youth Services Annual Report, whenever a gender-specific term is used, it should be understood as referring to both genders, unless explicitly stated. This is done solely for the purpose of making the text easier to read, and no gender bias is intended.

Introduction

Youth Services is a specialized program that is part of a broader public system of services to children and families. Requirements originate from various sources including, but not limited to, social work standards of practice; Chapter 49 of the West Virginia Code; opinions entered by the Supreme Court of Appeals of West Virginia; the Adoption and Safe Families Act; and the Family First Prevention Services Act.

Pursuant to W.Va. Code §49-2-1006(a), the West Virginia Department of Health and Human Resources and the Bureau of Juvenile Services (BJS) shall annually review its programs and services and submit a report by December 31, of each year to the Governor, the Legislature, and the Supreme Court of Appeals.

In order to have complete and accurate data for this report, the West Virginia Department of Health and Human Resources (DHHR), Bureau for Social Services (BSS) is using data analytics and information that was valid during the time frame of July 1,2020, through June 30, 2021.

DHHR submits the Youth Services Annual Report for State Fiscal Year July 1, 2020, through June 30, 2021. Through this mechanism, DHHR continues its commitment to "...establish, maintain, and continuously refine and develop, a balanced and comprehensive state program for juveniles who are potentially delinquent or are status offenders or juvenile delinquents in the care or custody of the department." (See, W. Va. Code §49-2-1001)

This year's annual report includes:

- A listing of the rehabilitative facilities in West Virginia.
- The Entry Point/Referral Source for the 2021 State Fiscal Year (SFY) to the Youth Services Program.
- Removals from the Home and Foster Care Entry by Source for SFY 2021.
- A section on the Safe at Home West Virginia program.
- The array of in-home Socially Necessary Services available to families in the Youth Services Program and those that have been discontinued.
- An online catalog of programs and services available in local communities throughout the state.
- An analysis of caseloads for Youth Services Social Workers over recent state fiscal years.

DHHR's Bureau for Social Services (BSS) has adopted the Transformational Collaborative Outcomes Management (TCOM) framework that includes the Child and Adolescent Needs and Strengths (CANS) assessment and the Family Advocacy Support Tool (FAST). CANS has been the primary assessment tool for the Youth Services Program since 2016. In early 2019, BSS piloted the FAST tool as an option to replace CANS as a less cumbersome and more family-oriented

assessment tool focusing on the safety of the entire family unit. The pilot was successful, and FAST is now the primary assessment tool for Youth Services statewide.

To be certified in CANS and FAST, caseworkers must demonstrate proficiency testing on a case vignette of 0.70 or greater. Recertification is on an annual basis to ensure reliability. Certification in CANS and FAST requires both face-to-face and online training. Experts who provide technical support and certification training are required to participate in annual refresher training and pass the case vignette test at .80 or higher.

BSS's plan for implementation of TCOM to determine the effectiveness of current programs and the development of evidence-based programs is outlined in Appendix D.

Establishment of Youth Services

Youth Services is dedicated to helping families thrive by honoring its mission to provide programs and services that promote the healthy development of youth and families and help them gain the skills necessary to lead constructive lives within the community. Youth Services may help with the challenges associated with adolescent behaviors, homelessness, substance use, or trouble with the law. DHHR coordinates with community partners to implement prevention programs, truancy diversion efforts, and in-home services to families in efforts to prevent youth from becoming involved with the court system. However, when court involvement occurs, DHHR may provide services or out-of-home placement in order to assist families working through problems. Reunification and permanency planning services are available to everyone in the family.

Youth Services operations consist of several basic steps. These steps can vary depending on whether there is involvement with the court. In general, the process is as follows: Intake; Youth Services Assessment (i.e., FAST) and Immediate Safety Threat Assessment Youth Service Safety Plan, if necessary; the Comprehensive Assessment and Planning System process and Multidisciplinary Treatment Team recommendation for court-involved youth; a Youth Services Case Plan and Service Provision; and Case Plan Evaluation/Case Closure.

Rehabilitation, not punishment, remains the overarching aim of the juvenile justice system. The most notable difference between the original model and current juvenile law is that juveniles now have more procedural rights in court. These rights include the right to an attorney and the right to be free from self-incrimination.

In February 2018, federal legislation known as the Family First Prevention Services Act passed, increasing federal funding for foster care prevention services. States can be reimbursed for prevention services that the IV-E Prevention Services Clearinghouse has listed as approved intervention strategies. Additionally, the 2019 West Virginia Legislature passed HB 2010 which allowed Youth Services to rescind the use of the Youth Level of Service Case Management Inventory ((Y)LS-CMI) assessment. The (Y)LS-CMI assessment was not cost effective and qualified trainers are unavailable. The WV Family Advocacy Support Tool (FAST), discussed in more detail below, has replaced the (Y)LS-CMI as the standardized screener for all open Youth Service cases.

A bill creating a procedure for determining juvenile competency, Senate Bill 562, was passed during the 2021 Legislative Session and became effective July 9, 2021. The purpose of

these statutes is to establish procedures for establishing juvenile competency to participate in the proceedings and to establish disposition alternative for incompetent juveniles. These statutes prohibit placement in Bureau of Juvenile Services custody for children under the age of 14 until determined competent or in compliance with W.Va. Code §49-4-727 though §49-4-735 any child over 14 determined incompetent.

General Casework Flow

<u>Intake</u>: Intake is a distinct step in the Youth Services decision-making process. Intake involves all the activities and functions that lead to a decision to either complete the CANS or make a referral to appropriate community resources which are better suited to meet the families' identified needs.

Referrals come to Youth Services from a variety of sources. To better understand the entry point of families into BSS, a tracking report has been developed from the existing data in the Family and Children Tracking System (Appendix B).

Youth Services Assessment: The Youth Services Assessment is performed on all open Youth Service Cases with the intent of identifying and mitigating safety threats, helping the youth and family overcome barriers, and working to ensure the youth and their family no longer need intervention from BSS. In September 2019, BSS began updating the case work process. This process includes the utilization of the FAST assessment, evaluation for safety threats, and the creating of the Youth Services Case Plan. To assist Youth Service staff with process changes, DHHR partnered with Marshall University to facilitate training. The new case work process was implemented statewide on December 1, 2019.

<u>Immediate Safety Threat Assessment</u>: An Immediate Safety Threat Assessment is performed on all open Youth Service cases to determine if the safety of a youth, their family, or their community is at immediate risk of severe harm. Immediate safety threats are defined as observable and presently occurring.

Youth Services Safety Plan: The Safety Plan is a temporary strategy to control or mitigate immediate and impending safety threats. Families should be engaged in the safety planning process so they can understand how the identified threats cause unsafe conditions, and to gain acceptance and ownership of the developed plan. If an in-home safety plan is not feasible, then an out-of-home placement may be necessary. Additionally, if a safety threat is perpetrated by the caregivers or caused by the living environment, Child Protective Services involvement may be necessary.

<u>Comprehensive Assessment and Planning System (CAPS)</u>: W. Va. Code §49-4-406(a) requires that a standard uniform comprehensive assessment be completed for every adjudicated status offender. CAPS was created and adopted by DHHR to meet the requirements of the statute. The CAPS assessment planning system begins with a Child and Adolescent Needs and Strengths (CANS) assessment. This tool serves as both a guide to service delivery and as a screener that triggers the other important assessments of the child and family. Youth Services added the FAST tool to compliment the requirements of CAPS.

<u>Multidisciplinary Treatment Teams (MDT)</u>: Both state statutes and federal regulations require that an MDT report must be made to the court before the hearing for all youth involved with the court. The court must also review the Individualized Service Plan (ISP) for the child and family developed by the MDT to determine if implementation of the ISP is in the child's best interests. MDT meetings must be held at least once every 90 days to review and revise, if needed, service and treatment plans until permanency has been achieved for the child.

Youth Services Case Plan/Case Closure: The Youth Services assessment process involves interviews of all the family members and helps to evaluate either the presence or absence of safety threats and family members' needs. Working with the family to develop the Youth Services Case Plan assures that the caregiver understands DHHR's role in providing services to address issues relating to troubled youth. In facilitating the discussion of the plan, the worker assists the family to address their strengths and needs, and to prioritize goals related to the conditions which are the basis for Youth Services involvement. Services are provided to assist the family and youth achieve the goals which will lead to disengagement of Youth Services from family involvement and case closure.

Youth Services Family Eligibility

The target population for Youth Services includes juveniles under the age of 18 years, or between the ages of 18 and 21 if under the jurisdiction of the court beyond the age of 18.

Each of the following circumstances describes how young people may come into contact with Youth Services:

- The youth is experiencing problems in the home, at school, and/or in the community to such an extent that the resulting behavior has the potential to become the basis for status offense or delinquency proceedings, and intervention has been requested by the parent(s), guardian(s), custodian(s) or by the court to resolve the problem(s) without formal involvement in the juvenile justice system.
- The youth is under the auspices of the juvenile justice system (i.e., awaiting disposition or adjudication as a delinquent, adjudication as a truant status offender, on probation, etc.) and has been referred to DHHR for services.
- The youth is an alleged delinquent who has been referred for services or placed in the temporary legal and/or physical custody of DHHR as an alternative to detention.
- The youth has been adjudicated as a status offender for a truancy offense before turning 18, and the court case has not been resolved and dismissed from the court's docket.

Status Offenses and Youth Services

Status offenses are acts that cannot be charged to adults, according to the Juvenile Justice and Delinquency Prevention Act (34 U.S.C. § 11103(42) (2018)). However, at the state level, the

¹ The 2002 Juvenile Justice and Delinquency Prevention Act Juvenile Justice and Delinquency Prevention https://ojjdp.ojp.gov/sites/g/files/xyckuh176/files/media/document/jjdpa-as-amended 0.pdf

definition is not as broad. W. Va. Code §49-1-202 states that a status offense is any of the offenses listed below:

<u>Incorrigibility</u>: Habitual and continual refusal to respond to the lawful supervision by a parent, guardian, or legal custodian such that the behavior substantially endangers the health, safety, or welfare of the juvenile or any other person.

<u>Runaway</u>: Leaving the care of a parent, guardian, or custodian without consent or good cause.

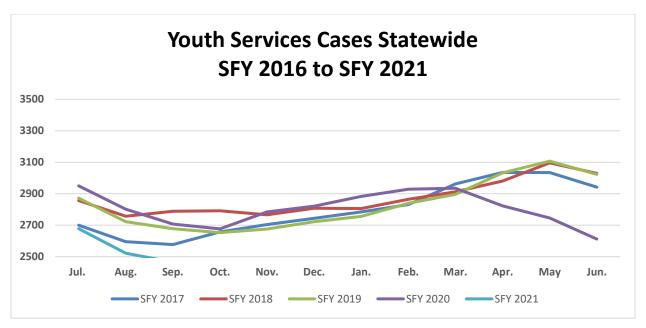
<u>Truant</u>: Habitual absence from school without good cause.

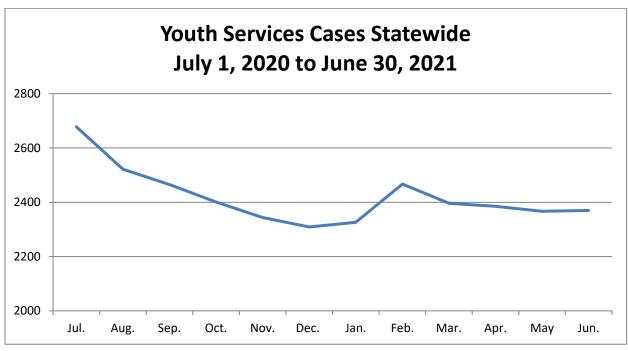
Families often need assistance dealing with teens who do not follow the rules at home, break curfew or run away. Truancy is often a symptom of deeper problems in the lives of children and families. Parent education and parent support groups in communities are great resources. Families may use local Family Resource Networks and the West Virginia 211 website and hotline (www.wv211.org and 2-1-1 or 1-833-848-9905) to obtain services and advocate for themselves. These resources and the services offered continue to expand statewide.

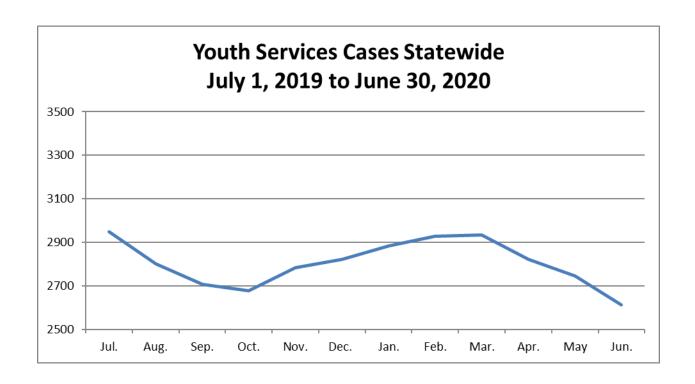
Youth and Families Served

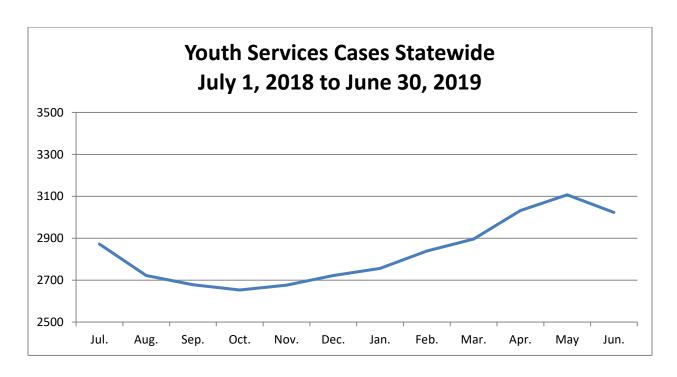
BSS employees directly deliver child welfare services to families and children in all 55 West Virginia counties. Families and children enter the child welfare system either through Child Protective Services (CPS) or Youth Services (YS). CPS serves those families whose children are determined to be unsafe due to abuse or neglect from their parent(s), guardian(s), or custodian(s). Youth Services serves adolescents who are referred by the courts for placement and services for status offenses or juvenile delinquency, or who are referred by families or schools for services to prevent delinquency.

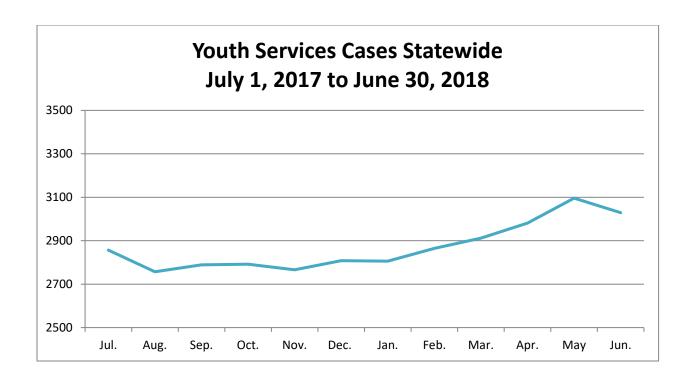
Youth Services caseloads for SFY 2020 trended as in years past with workers having lower caseloads in the late summer and early autumn months with a gradual increase in winter. However, instead of a peak in caseloads in May, which coincided with the end of the school year, cases began to decline in March and the SFY 2020 total caseload count ended at lower than previous SFY levels. This change in pattern is due to the closure of schools for COVID-19 which led to fewer referrals from school personnel and an increase in case closures for truancy and other school-related concerns.

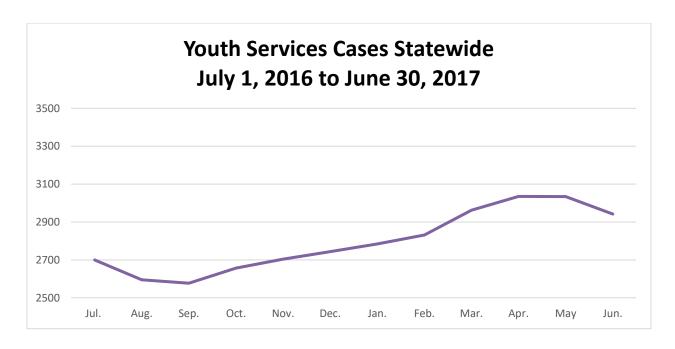














West Virginia Rules of Juvenile Procedure

DHHR's involvement in the development of the West Virginia Rules of Juvenile Procedure brought knowledge of service needs, advocacy, ethics, and best practices to the process. When a question now arises regarding how a case should be dispositioned, the court refers to these rules. The Rules of Juvenile Procedure are a standardized, fair, and consistent way of disposing of juvenile delinquency and status offense cases statewide.

Truancy Diversion

Delinquency prevention begins with truancy diversion. Truancy diversion specialists not only help keep youth in school but also prevent many adolescents from becoming formally involved with the juvenile justice system. The National Youth Advocate Program (NYAP) and the Juvenile Mediate Program (JMP) provide services to truant children within their Victim Offender Mediation Program. More information on NYAP and JMP can be found in Appendix A.

In further efforts to address adolescents' school attendance problems, DHHR and the West Virginia Department of Education have developed a collaborative relationship to share educational reporting information for children living in foster care. Once operational, this collaborative effort will allow BSS to better ensure children's academic progress and provide a more accurate record of children's educational history.

Runaway

Youth Service Systems of West Virginia (YSS) and Children's Home Society (CHS) continue to provide shelters for runaway and homeless youth. Through a BSS grant agreement, Children's Home Society (CHS) provides runaway and homeless services in Parkersburg and YSS provides services in Wheeling. Youth in the community may call or come to these shelters day or night.

Two counselors are on duty 24/7 to provide crisis counseling, food, clothing, shelter, security, and individual, group and family counseling. Furthermore, youth and parents are welcome to call or stop by the program offices anytime for advice or referrals to other services in the community. DHHR does not provide any funding or oversight to these runaway and homeless youth programs.

CHS provides services through the Federal Transitional Living Grant to homeless youth ages 16-22 in the Parkersburg area. During the most recent state fiscal year, this grant served 33 youth in the full program, which includes housing and case management, and served an additional 48 youth through resource and referral services. YSS served a total of 37 clients.

A Child Locator Unit was established within BSS during Legislative Session 2020 through House Bill 4415. This unit consists of three individuals responsible for receiving reports of and locating missing foster youth. Child locators collect data related to the youth's history, their experiences on the run, and complete a child trafficking screen. These positions are fully operational.

The Child Locator Unit reports annual calendar-year data trends. Run events are anytime that a youth has been reported to be missing from care or out of supervision, and data is collected on each event. The child locators consider the number of youth running as different from run events because a youth who has multiple run events is still one youth.

In 2020, there were 93 documented reported run events. There were only 53 actual runners reported as the majority of the youth ran more than once. At midnight on December 31, 2020, there were 24 youth still missing from care. That is 25.8% of the run events or 45.3% of runners that were reported for 2020.

During the period of January 1, 2021, to June 30, 2021, there were 275 run events documented and reported with 167 youth running. The noted increase is not believed to be solely an indication of increased runs but mostly due to an increase in reporting and documentation of said events. This rise is largely due to increased efforts to ensure run events are reported and documented accurately. This is a direct result of changes in policies and procedures put into effect at the end of 2020 and beginning of 2021 as well as the creation of a dedicated Runaway Social Worker to assist the DHHR Centralized Intake and the Child Locator Units to accurately track and record this data. It is also a result of increased awareness of the need for proper documentation to help ensure runaway youth are found and brought back into proper supervision to ensure their safety. However, it is important to note that additional factors such as isolation and restrictions as a result of COVID has increased run events themselves. At midnight on June 30, 2021, there were only 7 youth still missing from care. That is only 2.5% of the run events and only 4.2% of runners that were reported for the review period of January 1 to June 30, 2021. This indicates that youth are returning or being located and returned to care at a much higher rate.

24-Hour Centralized Intake Unit Referral Line

The DHHR Centralized Intake Unit (CIU) receives referrals via the CIU 24-hour hotline, seven days a week (1-800-352-6513). CIU has enabled the streamlining of Child Abuse and

Neglect and Adult Protective Services referrals, creating consistency in how the referrals are documented and received. Though DHHR county offices continue to enter Youth Services petition referrals directly, CIU handles all after-hours emergency calls for Youth Services and contacts the appropriate district supervisor when necessary.

CIU also accepts referrals from prosecutors for Pre-Petition Diversion. Utilizing CIU simplifies the referral process; prosecutors can fax the standard referral form containing all necessary information that a DHHR worker needs to initiate contact with the referred youth and family. This process ensures prosecutors receive feedback regarding the acceptance of the referral and the assignment to the local office. Since its inception in August 2015, CIU has received 1,595 total referrals, 162 occurring during SFY 2021.

Incorrigible

A young person who habitually and continually refuses to respond to the lawful supervision of parents, guardians, or legal custodians, especially when the young person's behavior substantially endangers the health, safety, or welfare of the young person or any other persons, meets the definition of incorrigible. Youth Services attempts to provide families with resources and educational programs to increase family communication, set expectations of behaviors and establish enforceable consequences. All these interventions are aimed at diversion of the family from filing formal incorrigibility petitions in the courts.

Referrals to community programs are often the best resource for families. Some of these resources include:

- The Boys & Girls Clubs
- AmeriCorps
- YMCA
- Family Resource Networks

The Boys & Girls Clubs' mission is "to enable all young people, especially those who need us most, to reach their full potential as productive, caring, responsible citizens." Through several community programs, AmeriCorps members work to meet some of the most critical needs in West Virginia, including poverty and illiteracy. YMCA centers in West Virginia provide support and opportunities to empower children, youth and adults to learn, grow and thrive.

BSS Family Resource Networks bring together existing services in a single location such as a school or other neighborhood building. This comprehensive approach increases the accessibility of services, provides family support and education, and allows the centers to meet the community's needs. Family Resource Networks serve children from prenatal care through age 18. Each center offers a variety of services to reflect the diversity of the community needs.

Community Services Linkage

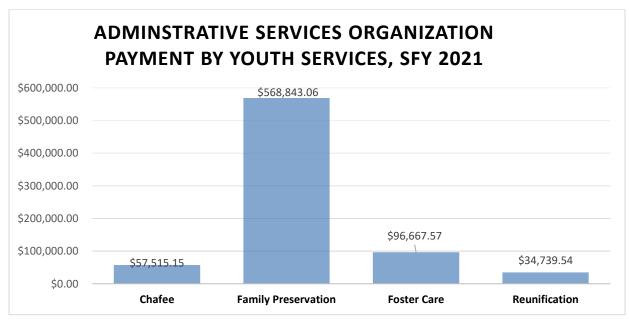
Youth Services strives to connect families and youth to services in their communities to maintain permanent family connections. Community services are the link families need in their neighborhoods to cope, especially with the unique situations that come with raising teens and young adults. These local services work to ensure children's optimal development by assisting

parents with support groups, enhancing the quality of relationships among family members, and helping them manage the challenges and stresses of child-rearing.

West Virginia 211 provides a descriptive catalog of juvenile and family-strengthening programs and services that are available in local communities and funded by The United Way, a member of the Service Array Workgroup. The catalog can be accessed through the West Virginia 211 website, www.wv211.org, or by dialing 2-1-1 on a phone. Although West Virginia's 211 contract expired, the website and services are still available. Additionally, HELP4WV, www.help4wv.com or 1-844-HELP-4WV, provides immediate assistance and referrals for West Virginians struggling with an addiction or mental health issue.

While Family Resource Networks and other collaborative efforts have created or expanded programs to serve residents, gaps still exist. Private agencies can fill gaps in services according to the Uniform Guidelines Manual established to define and regulate service delivery.

Socially Necessary Services are services necessary to achieve child welfare goals of safety, permanency, and well-being. The designation "socially necessary" is used to distinguish these services from others that have been determined to be medically necessary that can be obtained through Medicaid. These agencies provide four areas of expertise: Family Reunification, Family Preservation, Chafee Programs, and Foster Care in Youth Services cases. As with previous years, Youth Services cases in SFY 2020 utilized Family Preservation services most often, as illustrated in the following table.



A list of services available and discontinued resources through the Youth Services Matrix of Socially Necessary Services are provided in Appendix A.

In an ongoing effort to improve outcomes for West Virginia's children and families, BSS began the process of redesigning the Socially Necessary Services structure, including how the delivery and outcomes of those services are evaluated. BSS has moved towards a culture of

greater accountability to provide the basic framework for how BSS evaluates the effectiveness of programs and services and identifies those that should be continued, discontinued, or added to the service delivery matrices.

Out-of-Home Placement

All children need a safe environment and caring adults to thrive. Youth Services is statutorily charged with the responsibility to make a reasonable effort to prevent the placement of youth outside the home. A thorough Youth Services assessment with detailed documentation is integral to that responsibility. An in-depth interview and completed assessment will help the family and social worker assess the needs and strengths of youth and the presence and level of safety threats that could affect the safety and stability of the youth, his or her family, or the community. The process assures that the caregivers understand Youth Services' role in providing services to address issues relating to at-risk youth. If any safety threats are present, the worker must develop a Safety Plan.

In some cases, the worker will identify safety threats that preclude the development of an in-home Safety Plan. The reasons that an in-home plan will not be feasible will vary from case to case. In some instances, either the parent(s) or the youth may not agree to cooperate with the plan. In other instances, the home may be chaotic and the level of strife between the family members prevents the use of an in-home plan.

In some instances, it may be advisable for Youth Services to insist the family make arrangements for an adolescent to stay with friends, family, or even an emergency shelter for a period of time until the home situation is calm enough for the implementation of an in-home Safety Plan. Removal from one's home is a traumatic event, but out-of-home care placements and social services can help ease the transition for children and families. The Youth Services Worker will discuss the arrangements with the family, the child, and the alternate caretakers so that everyone understands their responsibilities, the conditions surrounding these arrangements, including time frames, and the conditions under which the arrangement will end and the child will return home.

Depending on the needs and behaviors of the young person, the worker may choose to discuss with the parents the filing of a petition. Under the petition, the court may place the youth in a temporary out-of-home situation either through DHHR or the Bureau for Juvenile Services.

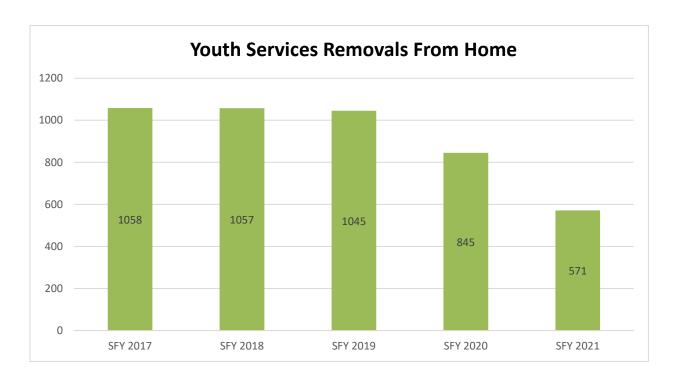
A listing of juvenile rehabilitative facilities is provided in Appendix C and is available through the West Virginia Child Care Associations' online directory. Additionally, current bed availability can be found through the West Virginia Child Placing Network.²

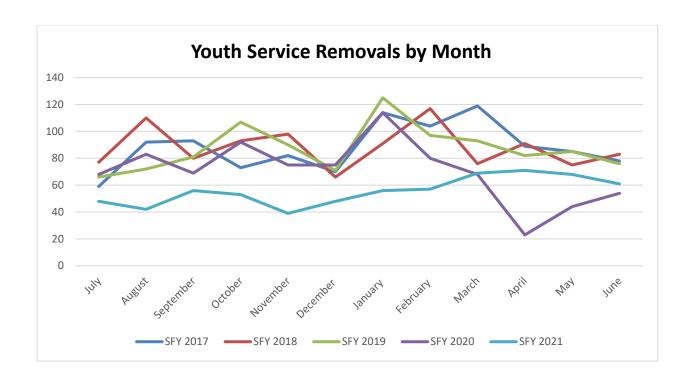
² The West Virginia Child Placing Network is a cooperative website with DHHR and the WV Alliance for Children (http://www.alliance4children.org) and can be accessed at: www.wvdhhr.org/wvcpn/, or assistance using the Network for those without internet access can be found by contacting The West Virginia Alliance for Children at 304-342-8477.

Removals from the Home

BSS captured the number of removals from the home that affected Youth Services' clients during the previous five state fiscal years and discovered there has been a small but steady decrease in the number of removals over that time period. BSS attributes this reduction of removals to the mandatory diversion of status offenders, the prohibition of first-time offenders being removed from the home and the increased use of evidence-based community programs such as Victim-Offender Mediation and Functional Family Therapy. In addition to the diversion and community programs, the reduction of removals from the home can also be linked to the implementation of the Safe at Home West Virginia program. More information on the community programs can be found in Appendix A, and Safe at Home West Virginia information can be found on pages 16-17.

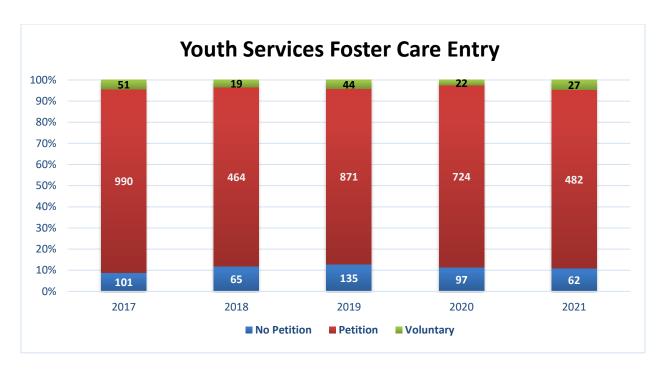
The following graphs represent the number of Youth Services' clients removed from their homes annually for the previous five state fiscal years, the monthly removals for SFY 2021, and the removals by gender for SFY 2021. Removal from the home does not always result in Foster Care Entry. The trends of fewer removals continued in SFY2021 with 571 total removals.





Foster Care Entry

The following graph shows Foster Care Entry by source. The removal figures will not exactly match the entry figures because not every child removed from their home is placed in foster care. The first placement attempt is with family or friends of the family, which would not necessarily constitute a Foster Care Entry. As with previous years, the primary source of entry for Youth Services is through a petition to the court.



Reunification

When an adolescent is placed in foster care, planning immediately begins with the family and a Youth Services worker to provide a permanent living situation, preferably back with the family. Reunification is the first plan of action.

Reunification is more than the return of a child to his or her family. Reconnecting a child to his or her community, school, and positive friends and adults are equally as important as returning to the family home. Raising the protective factors and removing the negative behavioral influences for a child is the ongoing work of the caring adults in every child's life. Through Youth Services, minors are encouraged to develop interests and talents in sports, music, art, and extracurricular activities, because these connections can be fundamental to the success of every young person and can provide supports to deter youth from experimenting with alcohol, tobacco, and other drugs. Coaches, teachers, spiritual leaders, and neighbors are crucial members of the support network outlined in family meetings who will aid the family as they overcome obstacles, achieve maximum potential, and improve their quality of life.

BSS has continued to work on several provisions to improve reunification efforts and family stability. One such provision is the continuation of Safe at Home West Virginia, which is detailed in the following section. A wraparound facilitator is charged with the task of bringing the family and community together to help reunify high-needs children residing in group residential facilities with their families or to prevent residential placement all together. BSS intends to expand the population served to encompass all children BSS serves who are in jeopardy of being removed from the home, experiencing a placement disruption, or require extra support to be reunified with their families. Safe at Home West Virginia is a high-intensity family engagement model of service delivery that not only empowers families to find solutions to their disruptive problems but also fosters an environment of community connectedness vital to individual and family success.

Safe at Home West Virginia

Safe at Home West Virginia uses a high-fidelity wraparound model designed to serve 12-to 17-year-old youth currently in residential care settings in West Virginia or out-of-state, and those at risk of entering a residential care setting. West Virginia also plans to universalize the use of the West Virginia Child Adolescent Needs and Strength (CANS) assessment across child-serving systems.

Recognizing that traditional practices may not always result in the best possible outcomes for children and families, West Virginia is engaging in a process that creates a new perspective. In partnership with youth and families, BSS is collaborating with both public and private stakeholders, including service providers, school personnel, behavioral health services, probation, and the judicial system to demonstrate that children currently in residential group care can be safely and successfully served within their communities. By providing a full continuum of supports to strengthen families and fortifying community-based services, West Virginia can demonstrate that youth currently in residential group care can achieve the same or higher indicators for safety and well-being while remaining in their home communities.

Safe at Home West Virginia helps improve identification of a youth's and family's strengths and needs; reduces the reliance on residential group care and length of stay in group care; reduces the reliance on out-of-state residential care; improves the functioning of youth and families, including educational attainment goals for older youth; improves timelines for family reunification; and reduces re-entry into out-of-home care.

BSS continues to work on improving Safe at Home with partner providers from ten Lead Coordinating Agencies (LCAs) and through the WV Court Improvement Program to streamline efforts, enhance practice, and improve oversight and accountability.

Ongoing BSS objectives for Safe at Home (SAH):

- Long-term sustainability of the SAH program
- Supporting BSS staff and improve coordination
- Strengthen alignment with the courts
- Support healthy LCA provider network
- Adhere to the budget authorized for SAH
- Align SAH policies and procedures with statewide child welfare initiatives

On July 1, 2019, SAH began using the CANS database to document the number of referrals. Between July 1, 2020 and June 30, 2021, 1025 youth were referred to the Safe at Home Program. The regional data regarding these referrals are as follows:

Region I: 323 referrals
Region II: 306 referrals
Region III: 252 referrals
Region IV: 144 Referrals

Transitioning Adults

A child who "aged out" of foster care is considered a "Transitioning Adult." These terms are used to describe former children in foster care who remain in the care and custody of the state upon reaching their 18th birthday and may request additional support until age 21. Generally, children who age out of foster care due to being under the auspices of the court are the population of focus for Youth Services. W. Va. Code §49-4-110 (b) states:

For each transitioning adult who remains in foster care, the Circuit Court shall conduct a status review hearing once every three months until permanency is achieved. For each child or transitioning adult who remains in foster care, the Circuit Court shall conduct a permanency hearing no later than twelve months after the date the child or transitioning adult is considered to have entered foster care, and at least once every twelve months thereafter until permanency is achieved. For purposes of permanency planning for transitioning adults, the Circuit Court shall make factual findings and conclusions of law as to whether DHHR made reasonable efforts to finalize a permanency plan to prepare a transitioning adult for emancipation or independence or another approved permanency option such as, but not limited to, adoption or legal guardianship, pursuant to the West Virginia Guardianship and Conservatorship Act.³

To help Transitioning Adults, their families, and agencies who provide services to them, BSS created the Youth Transitioning Unit in the fall of 2020 to address their needs and help navigate them through the process of transitioning into adulthood. The Youth Transitioning Unit assists transitioning adults with obtaining stable housing, post-secondary education, and/or job placement.

Additionally, BSS began a partnership with the Federal Housing and Urban Development (HUD) agency, their local affiliated Public Housing Authorities (PHAs), Continuums of Care (CoCs), and the BJS to launch the Foster Youth Initiative (FYI) program. FYI is a federally funded housing voucher program for individuals aged 18 to 24 who have, or will leave foster care within 90 days, and are at risk of homelessness. Applicants verify their eligibility status with local DHHR offices for referral to the local PHA for rent vouchers, which are provided to participating landlords. Accepted applicants are also eligible for aftercare services such as life skill building, but do not need to accept these services to receive FYI vouchers. FYI is presently available through 2 PHAs serving 7 counties and expansion is planned for additional counties.

³ The Supreme Court of Appeals of West Virginia provides a guardian/conservator online training program that can be accessed at: http://www.courtswv.gov/public-resources/guardians-conservators.html; and finally, the Guardianship/Conservatorship What Do I Need to Know Guide can be downloaded at http://www.wvlegalservices.org/guardcon.pdf or requested by calling Appalachian Legal Services at 304-343-448.

Youth Services Caseworkers and Caseworker Grant Program Allocations and Vacancies

The caseload standard established for social service workers with on-going cases is approximately 12 cases per worker. BSS continues to utilize this standard in reviewing actual cases against allocated positions. The following chart shows the number of total Youth Service workers allocated against the number of cases per region for SFY 2021.

Region	Total Allocated Positions	Number of Active Cases (end of SFY 2021)	Average Number of Cases per Allocated Position
I	41	740	18
II	64	927	14
III	41	349	9
IV	35	354	10

BSS continues to break down barriers that prevent filling caseworker vacancies. The Bureau has implemented a rigorous training plan that requires competency testing after the completion of pre-service training for those individuals hired through the service worker registry to ensure their comprehension of the tenants of social work, as well as their readiness and ability to perform in this critical position.

BSS also created a task force that took a more in-depth look at caseworker retention to develop a strategic plan to reduce costly turnover. Not only will a reduction in turnover decrease hiring and training costs for BSS, but it will also create a social service workforce with high competency and well-developed skills in the field of professional social work.

The following graphs depict the allocated positions of contracted and DHHR direct staff, respectively, which include vacancies as of June 30, 2021. All regions increased their total numbers of workers over the previous SFY which in turn has lowered the vacant percentage of the workforce.

Contracted Caseworkers

Region	Allocated Positions	SFY Year-End Vacancies	Vacant Percentage of Workforce
I	11	3	10%
II	15	2	13%

III	10	6	60%
IV	11	6	55%

DHHR Caseworkers

Region	Allocated Positions	SFY Year-End Vacancies	Vacant Percentage of Workforce
I	30	7	23%
II	49	3	6%
III	31	10	32%
IV	24	7	29%

Appendix A: Youth Services Matrix of Socially Necessary Services

YS FAMILY PRESERVATION SERVICES
ADULT LIFE SKILLS
CAPS FAMILY ASSESSMENT
CAPS CASE MANAGEMENT SERVICES
SAFETY SERVICES
SUPERVISION SUPERVISION
INDIVIDUALIZED PARENTING
ADULT LIFE SKILLS
FAMILY CRISIS RESPONSE
EMERGENCY RESPITE
INDIVIDUAL REVIEW
IN-STATE HOME STUDY
OUT-OF-STATE HOME STUDY
MDT ATTENDANCE
PRIVATE TRANSPORTATION
PUBLIC TRANSPORTATION
AGENCY TRANSPORTATION
INTERVENTION TRAVEL TIME
TRANSPORTATION TIME
LODGING
MEALS
HOMEMAKER SERVICES
YS FOSTER CARE SERVICES
ADULT LIFE SKILLS
CAPS FAMILY ASSESSMENT
CAPS CASE MANAGEMENT SERVICES
ADULT LIFE SKILLS
INDIVIDUALIZED PARENTING
FAMILY CRISIS RESPONSE
SITUATIONAL OR BEHAVIORAL RESPITE
DAILY RESPITE
MDT ATTENDANCE
INDIVIDUAL REVIEW
IN-STATE HOME STUDY
OUT-OF-STATE HOME STUDY
TUTORING
LODGING
MEALS
SUPERVISED VISITATION ONE
SUPERVISED VISITATION TWO
CONNECTION VISIT
INTENSIVE THERAPEUTIC RECREATION EXPERIENCE
PRE-REUNIFICATION SUPPORT
AGENCY TRANSPORTATION ONE
AGENCY TRANSPORTATION TWO
INTERVENTION TRAVEL TIME TRANSPORTATION TIME
PRIVATE TRANSPORTATION ONE PRIVATE TRANSPORTATION TWO
PUBLIC TRANSPORTATION ONE
PUBLIC TRANSPORTATION TWO
AWAY FROM SUPERVISION SUPPORT
YS CHAFEE FOSTER CARE INDEPENDENCE PROGRAM
CHAFEE FOSTER CARE INDEPENDENCE PROGRAM: TRANSITIONAL LIVING PLACEMENT- PRE-PLACEMENT ACTIVITIES
CHAFEE FOSTER CARE INDEPENDENCE PROGRAM: TRANSITIONAL LIVING PLACEMENT PHASE TWO – PART 1
CHAFEE FOSTER CARE INDEPENDENCE PROGRAM: TRANSITIONAL LIVING PLACEMENT PHASE TWO – PART 2
AGENCY TRANSPORTATION CHAFEE
YS REUNIFICATION SERVICES
SAFETY SERVICES
SUPERVISION
SOI ENVISION

ADULT LIFE SKILLS
YS REUNIFICATION SERVICES, CONT.
INDIVIDUALIZED PARENTING
FAMILY CRISIS RESPONSE
EMERGENCY RESPITE
RESPITE
LODGING
MEALS
MDT ATTENDANCE
PRIVATE TRANSPORTATION
PUBLIC TRANSPORTATION
AGENCY TRANSPORTATION
INTERVENTION TRAVEL TIME
TRANSPORTATION TIME
SUPERVISED VISITATION ONE-ON-ONE

In June 2020, Homemaker Services were added to the Family Preservation section of Social Necessary Services. This service was added to assist with the reunification of family by providing guidance on the Centers for Disease Control and Prevention's safety recommendations for COVID-19 prevention.

In addition to the available Socially Necessary Services, BSS funded two evidence-based/evidence-informed services. These programs include Functional Family Therapy (FFT) and Victim-Offender Mediation (VOM). FFT is a high-intensity, short-term program that requires providers to work with the entire family to alleviate the issues of the youth. VOM is a restorative justice program that allows victims to voluntarily come face-to-face with their juvenile offenders and discuss, through the guidance of a trained mediator, their feelings about the perpetuation and resolution through creative restitution agreements.

Family Functional Therapy

The Family First Prevention Services Act was signed into federal law on February 9, 2018. This provided new funding to the state child welfare agency to provide certain identified preventative services to children who are at risk of entering the foster care system. One of the identified services authorized for reimbursement is Functional Family Therapy. As such, Youth Services expects to see an increase in Functional Family Therapy availability throughout the state and the expansion of positive outcomes for Youth Services' clients and families.

Victim Offender Mediation (VOM)

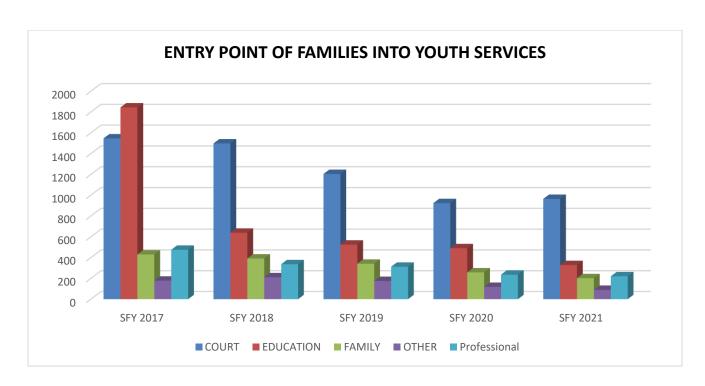
BSS funded two Victim-Offender Mediation (VOM) programs during SFY 2019, the National Youth Advocate Program (NYAP) and the Juvenile-Victim Offender Mediation (JVOM). To date, the NYAP program has received 187 referrals (49 in SFY 2020). For the quarter, April 2020 through June 2020, NYAP received 13 referrals, including seven males and six females. Referrals for this program have been received through Jefferson County DHHR and Division of Probation Services, Raleigh County DHHR, Marion County DHHR, Monongalia County Probation, and Randolph County DHHR. For SFY 2021 the JVOM program has received 118 total referrals with 51 active participants and 48 closed cases deemed successful.

In the structuring of these services, BSS required providers to accept referrals from community members and not strictly from a DHHR source. This structure was established in an effort to keep youth from engaging with the juvenile justice system and to reach young people at the earliest stage possible.

Appendix B: Entry Point of Families into BSS Youth Services

A referral to Youth Services may be made by the parent(s) or by someone other than the parent(s). The chart below displays referrals to Youth Services categorized by the person who made the report. The data indicates that the majority of referrals come from prosecuting attorneys, juvenile probation officers, and truancy officers. Detailed data for the most recent five state fiscal years have been grouped by referent types: Court, Education, Family, Professional and Other. For SFY 2021 most referrals were from members of the court.

Entry Point of Families into Youth Services	SFY 2017	SFY 2018	SFY 2019	SFY 2020	SFY 2021
Court Total	1546	1498	1204	924	964
Education Total	1844	639	525	490	328
Family Total	430	391	341	258	202
Other Total	178	211	175	118	90
Professional Total	475	336	312	236	220
Grand Total	3238	3075	2557	2026	1804



Appendix C: List of Juvenile Residential Facilities and Residential Emergency Crisis Support Facilities Licensed by the West Virginia Department of Health and Human Resources

Region 1 - Brooke, Calhoun, Clay, Doddridge, Gilmer, Hancock, Jackson, Marion, Marshall, Monongalia, Ohio, Pleasants, Ritchie, Roane, Tyler, Wetzel, Wirt, and Wood.

Children's Home of Wheeling Level II 14 Bed Capacity, Males Ohio County http://www.chowinc.org/ (304) 233-2585	Family Connections Brooke Place, Level II 12 Bed Capacity, Females Brooke County www.familyconnectionsinc.org (304) 527-3303
Florence Crittenton Home Pregnant and Adolescent Mothers Level II 32 Bed Capacity, 10 Infants, Females Ohio County https://www.crittentonwv.org/ (304) 242-7060	Florence Crittenton Home Level I 6 Bed Capacity, Coed Ohio County https://www.crittentonwv.org/ (304) 242-7060
Monongalia County Youth Service Center Crisis Support 8 Bed Capacity, Coed Monongalia County www.MonCountyYouthServicesCenter.org (304) 599-2293	Yale Academy Co-occurring Disorders, Level II 24 Bed Capacity, Coed Marion County http://academyprograms.org/ (304) 363-3341
Stepping Stone, Inc. Youth Transitioning Program, Level I 10 Bed Capacity, Males Marion County http://www.steppingstoneinc.org/ (304) 366-8571	Yore Academy, Inc. Co-occurring Disorders, Level II 24 Bed Capacity, Coed Marion County http://academyprograms.org/ (304) 363-3341
Youth Academy, LLC Level II 22 Bed Capacity, Coed Marion County http://academyprograms.org/ (304) 363-3341	St. John's Home for Children Level II 10 Bed Capacity, Males Ohio County www.stjohnshomeforchildren.org/ (304) 242-5633

Children's Home Society Arthur N. Gustke Shelter, Crisis Support 10 Bed Capacity, Coed Wood County http://www.childhswv.org/ (304) 424-5244	Youth Service System Youth Achievement Center 8 Bed Capacity, Males Ohio County www.youthservicessystem.org (304) 233-9627
Youth Service System Helinski Shelter, Crisis Support 18 Bed Capacity, Coed Ohio County www.youthservicessystem.org (304) 233-9627	Youth Service System Samaritan House, Crisis Support 12 Bed Capacity, Coed Ohio County www.youthservicessystem.org (304) 233-9627
Youth Service System Tuel Center, Level I 9 Bed Capacity, Coed Ohio County www.youthservicessystem.org (304) 233-9627	

Region 2 - Boone, Cabell, Kanawha, Lincoln, Logan, Mason, Putnam, and Wayne.

Braley & Thompson	Cammack Children's Center
ACTT House Co-existing Disorders,	Level II
Level II	32 Bed Capacity, Coed
6 Bed Capacity, Males	Cabell County
Kanawha County	www.cammackchildrenscenter.org/
www.btkids.com	(304) 523-3497
(304) 744-2155	
Daymark	Daymark
Turning Point I, Level I	Turning Point II, Level I
5 Bed Capacity, Coed	6 Bed Capacity, Coed
Kanawha County	Kanawha County
www.daymark.org	www.daymark.org
(304) 340-3675	(304) 340-3675

Pressley Ridge	Pressley Ridge
Grant Gardens	Grant Gardens
Level II	Level III
20 Bed Capacity, Coed	20 Bed Capacity, Coed
Cabell County	Cabell County
www.pressleyridge.org	www.pressleyridge.org
(304) 743-4439	(304) 743-4439
(304) 743-4433	(304) 743-4439
Golden Girls	Golden Girls
Level II	Level I
20 Bed Capacity, Females	4 Bed Capacity, Females
Cabell County	Cabell County
www.gggh.org	www.gggh.org
(304) 453-1401	(304) 453-1401
(304) 433-1401	(304) 433-1401
ResCare of WV	River Park
Woodward I, ICF/IDD	Barboursville School, PRTF
4 Bed Capacity, Coed	22 Bed Capacity, Coed
Kanawha County	Cabell County
www.rescare.com	www.riverparkhospital.net
(304) 720-6902	(304) 736-0915
(55.1) 725 5352	(55.1) 755 55.15
River Park	River Park
B.R.I.D.G.E Program, PRTF	R.O.A.D Program, PRTF
15 Bed Capacity, Coed	13 Bed Capacity, Coed
Cabell County	Cabell County
www.riverparkhospital.net	www.riverparkhospital.net
(304) 526-9114	(304) 526-9114
River Park	Stepping Stones
Roundtable Program, PRTF	Level II
21 Bed Capacity, Males	13 Bed Capacity, Males
Cabell County	Wayne County
www.riverparkhospital.net	www.steppingstonesinc.org/
(304) 526-9114	(304) 429-1354
Stepping Stones	Children's Home Society
Transitioning Program, Level I	Hovah Hall Underwood, Crisis Support
5 Bed Capacity, Males	15 Bed Capacity, Coed
Wayne County	Cabell County
www.steppingstonesinc.org	www.childhswv.org
(304) 429-2297	(304) 743-2345

Children's Home Society Davis Child Shelter, Crisis Support 10 Bed Capacity, Coed Kanawha County www.childhswv.org (304) 255-0408	Children's Home Society June Montgomery Harless Shelter Crisis Support 10 Bed Capacity, Coed Logan County www.childhswv.org (304) 239-2470
Daymark Patchwork, Crisis Support 5 Bed Capacity, Coed Kanawha County www.daymark.org (304) 340-3673	
Highland Hospital PRTF 24 Bed Capacity, Coed Kanawha County www.highlandhosp.com (304) 926-1696	

Region 3 — Barbour, Berkeley, Braxton, Grant, Hampshire, Hardy, Harrison, Jefferson, Lewis, Mineral, Morgan, Pendleton, Preston, Randolph, Taylor, Tucker, and Upshur.

Burlington United Methodist Family Services (BUMFS) Pathways Program, Community Re-Entry Transitional Living 9 Bed Capacity, Coed program Mineral County www.bumfs.org (304) 289-6010	Board of Child Care Campolina Way Co-existing Disorders, Level II 15 Bed Capacity, Coed Berkeley County www.boardofchildcare.org (304) 274-1234 or (304) 274-3301
BUMFS Craig House, Level II 7 Bed Capacity, Males Mineral County www.bumfs.org (304) 289-6010	BUMFS Brenda's House, Level III 10 Bed Capacity, Coed program Mineral County www.bumfs.org (304) 289-6010

BUMFS	BUMFS
Rees Headlee and Kitzmiller Cottages Level III	Keyser Group Home
	7 Bed Capacity, Females
20 Bed Capacity, Coed	Mineral County
Mineral County	www.bumfs.org
www.bumfs.org	(304) 289-6010
(304) 289-6010	
Elkins Mountain School	Potomac Center
Level III	Main Campus, IDD/ICF
48 Bed Capacity, Males	24 Bed Capacity, Coed
Randolph County	Hampshire County
www.emtns.org	www.potomaccenter.com
(304) 637-8000	(304) 822-3861
Home Base	Elkins Mountain School
Level II	Oak Ridge Program, Level II
5 Bed Capacity, Males	15 Bed Capacity, Males
Upshur County	Randolph County
www.homebaseinc.org	www.emtns.org
(304) 746-2918	(304) 637-7400
(304) 740-2318	(304) 037-7400
Pressley Ridge	Home Base
Laurel Park, Level II	Level II
40 Bed Capacity, Coed	5 Bed Capacity, Males
Harrison County	Lewis County
www.pressleyridge.org	www.homebaseinc.org
(304) 624-9875	(304) 746-2918
WV Children's Home	ResCare of WV
Level II	Terra Alta Children's Home, IDD/ICF
25 Bed Capacity, Coed	5 Bed Capacity, Coed
Randolph County	Preston County
www.dhhr.wv.gov	www.rescare.com
(304) 637-0278	(304) 789-5873
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Children's Home Society	Children's Home Society
Romney Shelter, Crisis Support	Martinsburg Shelter, Crisis Support
10 Bed Capacity, Coed	8 Bed Capacity, Coed
Hampshire County	Berkeley County
www.childhswv.org	www.childhswv.org
(304) 822-4652	(304) 264-0225
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Genesis Youth Crisis Center, INC Alta Vista Shelter, Crisis Support 10 Bed Capacity, Coed Harrison County www.genesiswv.org (304) 622-1907	Genesis Ridgeline Children's Shelter Crisis Support 15 Bed Capacity, Coed Tucker County www.genesiswv.org (304) 709-7020
Genesis Emergency Crisis Center Crisis Support 15 Bed Capacity, Coed Harrison County www.genesiswv.org (304) 622-1907	

Region 4 - Fayette, Greenbrier, McDowell, Mercer, Mingo, Monroe, Nicholas, Pocahontas, Raleigh, Summers, Webster, and Wyoming.

BUMFS	BUMFS
Beckley Center, Level III	Beckley Center, Level II
20 Bed Facility, Females	10 Bed Facility, Males
Raleigh County	Raleigh County
www.bumfs.org	www.bumfs.org
(304) 252-8508	(304) 252-8508
BUMFS	Davis-Stuart
Daniels Co-existing Disorders Home,	Lewisburg Group Home, Level II
Level II	44 Bed Capacity, Coed
8 Bed Capacity, Coed	Greenbrier County
Raleigh County	www.davis-stuart.org
www.bumfs.org	(304) 647-5577
(304) 720-1904	
Davis-Stuart	Davis-Stuart
Alicia McCormick House, Level I	Princeton Group Home, Level I
8 Bed Capacity, Females	8 Bed Capacity, Males
Greenbrier County	Mercer County
www.davis-stuart.org	www.davis-stuart.org
(304) 497-3544	(304) 425-6835

Davis Stuart Bluefield Group Home, Level I 8 Bed Capacity, Females Mercer County www.davis-stuart.org (304) 325-7645	New River Ranch Level I 26 Bed Capacity, Coed Fayette County www.newriverranch.org (304) 574-1058
Children's Home Society Paul Miller Shelter, Crisis Support 10 Bed Capacity, Coed McDowell County www.childhswv.org (304) 862-4237	Children's Home Society Southern WV Exceptional Youth Emergency Shelter, Crisis Support 5 Bed Capacity, Coed Raleigh County www.childhswv.org (304) 255-0408
Children's Home Society Faltis Shelter, Crisis Support 14 Bed Capacity, Coed Nicholas County www.childhswv.org (304) 872-8190	Greenbrier Valley Children's Home 14 Bed Capacity, Coed Greenbrier County www.childhswv.org (304) 645-1302

Appendix D: Total Clinical Outcomes Management Implementation

Transformational Collaborative Outcomes Management (TCOM) is a framework for managing complex systems. Within this framework, there is a philosophy, a strategy, and tools designed to facilitate an effective and integrated approach to addressing the needs of people. These tools include the West Virginia Family Advocacy and Support Tool (FAST) and the West Virginia Child and Adolescent Needs and Strengths (CANS) assessment.

West Virginia has a foundation for the use of the CANS and FAST assessments. In SFY 2020, the FAST assessment became the standard assessment tool for Youth Services

BSS is moving towards a streamlined approach for families who come to the attention of social services through Child Protective Services or Youth Services, as well as using the TCOM framework to manage positive outcomes for families and create sustained change. The use of the FAST allows focus on the entire family's needs, instead of the focus being primarily on one individual's needs, which, in Youth Services, is often the youth. This approach is intended to address the family dynamics that lead to system involvement and reduce the extent to which youth become further involved, to ensure the safety of all family members is being assessed, and to prevent removal from the home whenever possible.